# LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

200 W. Washington, Suite 301 Indianapolis, IN 46204 (317) 233-0696 http://www.in.gov/legislative

# FISCAL IMPACT STATEMENT

**LS 7171 NOTE PREPARED:** Apr 30, 2013 **BILL NUMBER:** HB 1145 **BILL AMENDED:** Apr 8, 2013

**SUBJECT:** Various Local Government Matters.

FIRST AUTHOR: Rep. Candelaria Reardon BILL STATUS: Enrolled

FIRST SPONSOR: Sen. Paul

FUNDS AFFECTED: GENERAL IMPACT: Local

DEDICATED FEDERAL

**Summary of Legislation:** This bill has the following provisions:

Convenience Fees: It authorizes a political subdivision or municipally owned utility to charge a reasonable fee for convenience when accepting a credit card or bank card for payments. It provides that a convenience fee imposed by a political subdivision or municipally owned utility on a credit card transaction may not exceed \$3, must be uniform regardless of the bank card or credit card used, and may be collected regardless of retail merchant agreements between the bank and credit card vendors that may prohibit such fees.

Rainy Day Fund Transfers: The bill provides that unused and unencumbered funds from any fiscal year and certain specified sources may be transferred to a political subdivision's rainy day fund at any time. It provides that unobligated cash balances from any fiscal year and sources not specified by statute may be transferred to the rainy day fund if the amount of the transfer is specified in an ordinance or resolution and the transfer is not more than 10% of the political subdivision's annual budget.

*Publishing Ordinances:* The bill provides that if a town publishes any of its ordinances in book or pamphlet form, no other publication is required in order for the ordinance to take effect. It provides that a town ordinance prescribing a penalty or forfeiture for a violation takes effect two weeks after the publication of the book or pamphlet.

Redevelopment Commission Annual Reports: The bill requires a redevelopment commission or its designee to file its annual report with the unit's executive not later than March 15 of each year. (Current law requires the report to be filed within 30 days after the close of the calendar year.)

HB 1145+ 1

Effective Date: July 1, 2013.

# **Explanation of State Expenditures:**

# **Explanation of State Revenues:**

**Explanation of Local Expenditures:** *Summary:* The bill has indeterminate fiscal impact on political subdivisions that have excess balances from prior years to transfer to the subdivision's rainy day fund. It will also have indeterminate fiscal impact on the administration of credit or bank card payments for local units. There are no data available to indicate if printing ordinances and forfeitures in book or pamphlet form will provide cost savings over the cost of publishing in newspapers.

#### Additional Details:

Convenience Fees: Under the bill, for credit card payments, a political subdivision or municipal utility could collect either or both of the following charges:

- (1) The actual transaction charge or discount fee charged by the bank or credit card vendor.
- (2) A reasonable convenience fee not exceeding \$3 that must be uniform regardless of the bank card or credit card used.

Current law allows a political subdivision or municipal utility to charge only the actual transaction charge or discount fee. These charges and fees may vary by the credit card used by the payer and the contract the political subdivision or municipal utility has with the issuer. A single fee could reduce the complexity in administering credit or bank card payments for political subdivisions or municipally owned utilities. Collecting both the actual transaction charge or discount fee and the convenience fee could increase revenue for political subdivisions or municipal utilities.

Rainy Day Fund (RDF) Transfers: Under current law, a taxing unit may transfer unused and unencumbered funds from local option income taxes to the RDF. Taxing units may also transfer unused and unencumbered funds from tax levies in that fiscal year to the RDF as long as the transfer doesn't exceed 10% of the total annual budget in the fiscal year.

Under this bill, a taxing unit would be permitted to transfer balances at any time and from any year to the RDF. The maximum amount of each transfer would be 10% of the total annual budget in the fiscal year, but there would be no annual limit to the number or amount of transfers.

Additional transfers to the RDF would have no effect on current tax levies or tax rates, except in the case of a debt service fund. If a taxing unit were to transfer money from a debt service fund to the RDF then the operating balance in the debt service fund could fall below the 50% level that the DLGF allows. In such a case, the taxing unit may be permitted to increase its debt service levy in the following year in order to restore the 50% operating balance. If there are increases in debt levies, tax rates and circuit breaker losses would rise as well.

HB 1145+ 2

*Publications*: A book or pamphlet of a town's ordinances and forfeitures would constitute presumptive evidence concerning the ordinances, their adoption date, and that they have been properly signed, attested, recorded, and approved. Potentially, this evidence could avert a challenge to the validity of a town's ordinances. However, the fiscal impact of this provision is indeterminate.

Redevelopment Commission Annual Reports: The change in due date for the annual report of redevelopment commissions is not expected to have significant fiscal impact.

# **Explanation of Local Revenues:**

**State Agencies Affected:** 

**<u>Local Agencies Affected:</u>** Political subdivisions.

**Information Sources:** LSA property tax database.

Fiscal Analyst: Karen Firestone, 317-234-2106; Bob Sigalow, 317-232-9859.

HB 1145+ 3